Federal Community Development Block Grant Program Application Year 46 CDBG Funding 2020 – 2021

CDBG applications are due at the Community Development Department Wednesday, January 8, 2020 by 4:30 pm

DELIVER APPLICATIONS TO

Community Development Department 166 Boulder Drive, Suite 102 Fitchburg MA 01420

- Submit one application with signature.
- If printed, please print double-sided.
- If additional space is needed to answer the questions, please attach a separate sheet.
- Applications can be completed electronically, by email, mail, or delivered to Community Development.
- Be sure to include all attachments. See Application Checklist.

For additional information or assistance please contact Cindy Dalton at (978) 829-1899.

Applications missing required information will be considered incomplete.

Extensions will not be allowed.

To receive an electronic copy of the application, please go to:

www.fitchburgma.gov/150/Community-Development-Block-Grant-Program

Important Dates to Remember

November 20, 2019
Community Input Meeting
6:00 pm Fitchburg ideaLab 717 Main Street

December 18, 2019
Optional Application Technical Assistance Meeting

January 8, 2020
CDBG Proposals Due to Community Development Office by 4:30 pm

January 23, 2020 First Public Hearing at 6:00 pm Memorial Middle School 615 Rollstone Street

March 10, 2020
Proposals heard at City Council Finance Committee

March 17, 2020 Proposals Voted on at City Council

CDBG Year 46 Application Checklist

☐ National Objectives Identification Form

Please be sure that all items listed below are included in your application by the application deadline.

Application with Original Signature
Budget Information
Description of Organization
Organizational Chart
List of the Board of Directors
Authorized Official
Financial Audit
Financial Statement
Certification of Compliance with the Americans with Disabilities Act
Certification of Applicant that it has a Non-Discrimination Policy
Copy of Non-Discrimination Policy
Job Descriptions (if applicable)
Eligible Activities Form

Federal Community Development Block Grant Program Application Year 46 CDBG Funding 2020 – 2021 Cover Page

APPLICANT INFORMATION Sponsoring Agency or Individual: Physical Address: Mailing Address (if different): Yes No Is your agency registered on sam.gov? Does the Organization have a 501(c)3 designation? Yes No Contact Person Name: **Email Address:** Web Address (if applicable): Telephone: Name of Proposed Project: Total CDBG Year 45 Funding Request: \$ ☐ Yes ☐ No Is this project currently funded by CDBG? If yes, what is the grant amount? \$ If the Year 46 request amount is greater than the Year 45 award for the same project, please explain the reason for the increase in the request amount: If you have prior year CDBG Grant funds (Year 44 or earlier) that are unspent, please provide a plan for spending down the balance of funding:

PROJECT INFORMATION

1.	Describe the community development or housing <u>needs</u> (as outlined in the City's Five Year Consolidated Plan, available on the City of Fitchburg website) to be addressed by the proposed project:
2.	Describe the goal of the proposed project as it relates to the needs in question:
3.	If you are a municipal entity, please describe how your activity fits within City planning documents (e.g. 5 Year Consolidated Plan, Economic Development Strategic Plan, Urban Renewal, etc.):
4.	Describe the proposed <u>project activities</u> to be undertaken to achieve the goal (Activities include strategies, techniques or types of treatment utilized in the delivery of program services):

5.	Who will be served by the proposed project? (Include specific groups or individuals as well as the geographic area primarily benefiting from the activity)
6.	How many estimated beneficiaries will be served in Year 45 with CDBG funds?
	a. Is this an unduplicated count? Yes No
7.	Indicate the type of group to be served (check only one):
	☐ Individuals ☐ Families ☐ Business ☐ Households ☐ Housing Units
8.	Explain how project performance will be measured:
9.	Number and type of service units to be delivered (e.g. number of meals provided, number of people offered overnight shelter, hours of translation services, number and dollar amounts of loans, etc.):
10.	Describe the outcome or impact the activity will have on the population to be served (How will the proposed CDBG program improve the quality of life for recipients?):

11.	Identify the inputs (e.g. staffing, equipment, supplies and other resources) that will be needed for the proposed CDBG activity. Attach job descriptions of the staff to be paid under the Community Development Block Grant Program:
12.	If applicable, is the activity site universally (handicap) accessible? Yes No
13.	If it is not, are there plans to make the site accessible (describe)?
14.	Describe your agency's compliance with Title VI of the Civil Rights Act. What types of language assistance services, if any, are provided by your agency to Limited English Proficient (LEP) persons?

15.	Will your project be ready to proceed in the 2020-2021 Program Year?	Yes No
16.	Is this project already underway or ongoing? If so, please describe.	
17.	Please briefly describe your agency's background and explain why your agency to provide this proposed activity/service	gency is well positioned

BUDGET INFORMATION

If the applicant is a non-municipal entity, please attach the following:

- The current operating budget (Year 45, 2019 2020) for your agency; including all sources of income.
- Report the percentage of CDBG funds that make up the agency's current total and project budget:

CDBG Funding	Total Project Budget	CDBG Percentage of Project Budget	Total Agency Budget
\$	\$	\$	\$

• Identify efforts to obtain alternative sources of funding for the current fiscal year, but were denied.

- The proposed operating budget (Year 46, 2020 2021) for your agency; including all sources of income.
- Report the percentage of CDBG funds that make up the agency's proposed total and project budget:

CDBG Funding	Total Project	CDBG Percentage	Total Agency
Requested	Budget	of Project Budget	Budget
\$	\$	\$	\$

• Identify plans to obtain alternative sources of funding to be used for the proposed project.

Applicant's Signature:	Date:	
	<u></u>	

REQUIRED ATTACHMENTS FOR NON-MUNICIPAL ENTITY

All applicants who are a non-municipal entity please submit one copy of these documents with your CDBG application. Contracts will not be awarded without the following documents:

Description of Organization: State the number of years in operation, mission, types of services provided and any licenses held.

Organizational Chart: A chart must be provided which describes the agency's administrative framework and staff positions. Identify the proposed CDBG-funded position in the organizational chart.

List of the Board of Directors: A list of the current board of directors or other governing body of the agency must be submitted. *Include the name, telephone number, address, occupation or affiliation of each member and identify the officers of the governing body.*

Authorized Official: Submit a recently signed letter by the board of directors, which identifies an agency representative who is authorized to negotiate for, and contractually bind, the agency. The agency representative should not sign for himself or herself.

*Note: the authorized signature on the CDBG application should be the same person who signs the agency's contracts.

Financial Audit: Submit a copy of your most recent independent Auditor's Report and Management Letter for the fiscal year ending June 30, 2019.

Financial Statement: Submit a signed affidavit that applicant organization has a three month cash flow reserve

Certification of Compliance with the Americans with Disabilities Act of 1990 (ADA), as amended (P.L. 110-325).

Certification of Applicant that it has a Non-Discrimination Policy

Copy of the Non-Discrimination Policy

Eligible Activities and National Objectives Identification Forms

Note: Successful applicants who are awarded \$25K or more will be required to obtain a DUNS number and register on sam.gov as a condition of funding.

ELIGIBLE ACTIVITIES AND NATIONAL OBJECTIVES IDENTIFICATION FORMS

Each proposed project must be both an Eligible Activity and meet a National Objective, as defined by Federal Regulation. Please review the lists of each below and select one Eligible Activity and one National Objective that best matches your project. Include this completed attachment with your application. If you are unsure which category your project best fits into, please contact staff at the Fitchburg Department of Community Development for assistance.

General Policies - §570.200

The primary objective of the CDBG Program is the development of viable urban communities, by providing decent housing and a suitable living environment, and expanding economic opportunities principally for persons of low- and moderate- income.

In order to qualify for CDBG funding, a project must be considered an Eligible Activity, defined by the governing Code of Federal Regulations, Title 24, part 570, Sections 570.200-570.207

Each activity, except planning and administrative activities, must meet one of the CDBG program's three National Objectives:

- To benefit low- and moderate- income persons,
- To aid in the prevention or elimination of slums or blight, or
- To meet community development needs having a particular urgency.

In addition, at least 70 percent of the total CDBG funds must be used for activities that benefit low- and moderate-income persons over a one-, two-, or three-year period; and at least 51 percent of the beneficiaries of individual activities designed to benefit low- and moderate-income persons must be shown to be of low- and moderate- income.

Income Limits are updated annually and are based on the number of people in a household. The chart below is effective June 28, 2019:

	1 Person	2 People	3 People	4 People	5 People	6 People	7 People	8 People
Low- Moderate (80% of median income)	\$49,700	\$56,800	\$63,900	\$70,950	\$76,650	\$82,350	\$88,000	\$93,700
Very Low (50% of median income)	\$31,050	\$35,500	\$39,950	\$43,350	\$47,900	\$51,450	\$55,000	\$58,550
Extremely Low (30% of median income)	\$18,650	\$21,300	\$23,950	\$26,600	\$28,750	\$30,900	\$33,000	\$35,150

Below is a summary of the activities that are eligible and ineligible for assistance under the Community Development Block Grant (CDBG) Program.

Among those listed below, select **one** Eligible Activity that best describes your proposed project

Basic Eligi	ible Activities	
Selection Box	24 CRF 570.201	Eligible Activity
	(a)	Acquisition in whole or in part by purchase, long-term lease, donation, or otherwise, of real property for any public purpose
	(b)	Disposition of real property acquired with CDBG funds through sale, lease or donation, or otherwise; or its retention for public purposes.
	(c)	Acquisition, construction, reconstruction, rehabilitation or installation of public facilities and improvements, except buildings for the general conduct of government. Activities may include: • Design features and improvements which promote energy efficiency; and • Architectural design features and treatments intended to enhance the aesthetic quality of facilities and improvements.
		Eligible facilities include those serving persons having special needs such as homeless shelters; convalescent homes; hospitals; nursing homes; battered spouse shelters; halfway houses for run-away children, drug offenders or parolees; group homes for mentally retarded persons; and temporary housing for disaster victims.
		In certain cases, non-profit entities and subrecipients may acquire title to public facilities; when owned by non-profit entities or subrecipients such facilities must be operated so as to be open for use by the general public during all normal hours of operation.
	(d)	Clearance, demolition, removal of buildings and improvements, and movement of structures to other sites. Demolition of HUD-assisted housing units may be undertaken only with the prior approval of HUD.
	(e)	Provision of public services (including labor, supplies and materials) such as those concerned with child care, health care, education, job training, public safety, fair housing counseling, recreation, senior citizens, homeless persons, drug abuse counseling and treatments, and energy conservation counseling and testing. A service must either be new or be a quantifiable increase in the level of an existing service above that which has been provided by or on behalf of the unit
		of general local government (through funds raised by the unit or received by the unit from the State in which it is located) in the previous twelve calendar months before submission of the action plan; and
	(f)	Payment of the non-Federal share required in connection with a Federal grant-in-aid program undertaken as a part of CDBG activities.
	(g)	Completion of urban renewal projects funded under Title I of the Housing Act of 1949, as amended.
	(h)	Relocation payments and assistance to displaced individuals, families, businesses, non-profit organizations, and farm operations.

	(i)	Payment to housing owners for losses of rental income incurred in holding units for persons displaced by relocation activities.
	(j)	Removal of material and architectural barriers which restrict the mobility an
	07	accessibility of elderly and handicapped persons to publicly- and privately-
		owned buildings, facilities and improvements.
	(k)	Acquisition, construction, reconstruction, rehabilitation or installation of the
	(K)	distribution lines and facilities of privately-owned utilities.
	(1)	Construction of housing assisted under Section 17 of the United States Housing
		Act of 1937.
	(m)	Direct assistance to facilitate and expand low-and moderate-income home
	(111)	ownership by subsidizing mortgage rates and principal amounts, financing the
		acquisition of housing occupied by low- and moderate-income persons,
		acquiring guarantees of financing obtained from private lenders, providing up
		to 50 percent of down payment, or paying reasonable closing costs.
Eligible Re	ehabilitation and Pre	servation Activities - \$570.202
Selection	24 CRF 570.202	Eligible Activity
Box	2.014 370.202	· ·
	(a)	Rehabilitation assistance for:
		Privately-owned residential buildings and improvements;
		Low-income public housing and other publicly-owned residential buildings
		and improvements.
		Publicly - and privately - owned commercial or industrial buildings;
		Manufactured housing, when such housing is considered part of the
		community's permanent housing stock.
	(b)	Financing assistance through grants, loans, loan guarantees, interest
		supplements, or other means for:
		Private individuals and entities, including profit-making and non-profit
		organizations, to acquire for the purposes of rehabilitation, and to
		rehabilitate properties for use or resale for residential purposes
		• Labor, materials, and other rehabilitation costs, including repair,
		replacement of principal fixtures and components, installation of security
		devices, and renovation of existing structure
		• Loans for refinancing existing indebtedness secured by a property being
		rehabilitated, if the grantee determines that the financing is appropriate to
		achieve its community development objectives;
		Improvements to increase the efficient use of energy;
		Improvements to increase the efficient use of water;
		 Connection of residential structures to water distribution or local sewer
		collection lines;
		 Initial homeowner warranty premiums, hazard insurance premiums, flood
		insurance premiums and lead-based paint testing and abatement, for
		rehabilitation carried out with CDBG funds;
		 Acquisition of tools to be lent to carry out rehabilitation;
		 Rehabilitation services related to assisting participants in CDBG-funded
		rehabilitation activities (such as rehabilitation counseling, energy auditing,
		preparation of work specifications, loan processing, and inspection), and;
		• Rehabilitation of housing under Section 17 of the U.S. Housing Act of 1937.

	(c)	Code enforcement in deteriorating or deteriorated areas where such enforcement together with public improvements, rehabilitation, and services to be provided, may be expected to arrest the decline of such areas.
	(d)	Rehabilitation, preservation or restoration of publicly- or privately- owned historic properties, except for buildings used for the general conduct of government.
	(e)	Renovation of closed schools or other buildings for use as an eligible public facility or housing.
Special Ec	onomic Developmer	nt Activities - §570.203
Selection Box	24 CRF 570.203	Eligible Activity
	(a)	Acquisition, construction, reconstruction, rehabilitation or installation of commercial or industrial buildings, structures, and other real property equipment and improvements, including railroad spurs or similar extensions. Such activities may be carried out by the recipient, or public or private non-profit subrecipients.
	(b)	The provision of assistance to private for-profit businesses, including, but not limited to, grants, loans, loan guarantees, interest supplements, technical assistance, and other forms of support, for any other activity where the assistance has been determined appropriate to carry out an economic development project - except for buildings for the general conduct of government, general government expenses, and political activities - provided that such assistance does not unduly enrich the for-profit business. Economic development projects must create or retain jobs for low- and moderate- income persons, prevent or eliminate slums or blight, meet urgent needs, create or retain businesses owned by community residents, assist businesses that provide goods or services to low- and moderate-income residents, or provide technical assistance to promote any of the above activities. To the extent practicable, economic development projects must minimize displacement of existing businesses and jobs.
Special Ac	tivities by Commun	ity Based Development Organizations - §570.204
Selection Box	24 CRF 570.204	Eligible Activity
	(a)	Assistance may be provided to certain eligible subrecipients who are CBDOs to carry out a neighborhood revitalization, community economic development, or energy conservation project, including activities listed as eligible; and activities not otherwise listed as eligible elsewhere- except for assistance to buildings for the general conduct of government, general government expenses, and political activities-if the recipient determines that these are appropriate to achieve its community development objectives. Please refer to 24 CRF570.204 (b) for a list of ineligible activities. CBDO's are generally non-profit development entities, see 24 CFR 204 (c) for details on eligible CBDOs.

Selection Box	dministrative Costs - 24 CRF 570.205	Eligible Activity
	(a)	Reasonable costs of overall program management, coordination, monitoring, and evaluation, including: Staff salaries, wages, and related costs; Travel costs; Administrative services such as general legal, accounting and audit services performed under third-party contracts; and Other goods and services required for administration of the program.
	(b)	Provision of information and other resources to residents and citizen organizations.
	(c)	Provision of fair housing counseling services and activities.
	(d)	(Reserved)
	(e)	Indirect costs.
	(f)	Preparation of applications for Federal programs.
	(g)	Overall program management of any active Rental Rehabilitation Program or Housing Development Grant Program grants.

Ineligible Activities, as specified under §570.207 The following is a general list of ineligible activities.

Assistance for:

- Buildings used for the general conduct of government;
- Government expenses; and
- Political activities.
- Assistance for:
- Purchase of construction equipment; purchase of furnishings and personal property, unless part of public services are necessary for use by a grantee in the administration of the CDBG program;
- Repairing, operating and maintaining public facilities, improvements and services, except expenses associated with eligible public service activities, interim assistance, and office space for CDBG program staff; New housing construction, except under the special provisions provided at \$570.207(b)(3)(i)-(iii); and
- Income payments.

Summary of National Objectives

The Three National Objectives are outlined below, and are further divided into detailed subcategories based on activities and measurements.

Of the detailed subcategories on pages 7-9, select the **one** Detailed National Objective that best describes the outcome you aim to achieve with this project

Activities	Activities benefitting low-and-moderate-income persons				
	Area Benefit Activities				
Selection Box	National Objective Code	Detailed National Objective	24 CFR Citation	Data needed	
	LMA	Low Mod Area: Activities providing benefits that are available to all the residents of a particular area, at least 51% of whom are low/mod income. The service area must be primarily residential, and the activity must meet the identified needs of low- and moderate-income persons. Examples include: street improvements; water and sewer lines; neighborhood facilities; and facade improvements in neighborhood commercial districts.	570.208(a)(1)	Census Tract: % Low/Mod Income: Source of Data:	
Limited Cl	lientele Activ	vities			
Selection Box	National Objective Code	Detailed National Objective	24 CFR Citation	Data needed	
	LMC	Low/Mod Limited clientele benefit: Activities that benefit a limited clientele, at least 51% of whom are low/mod income. LMC activities provide benefits to a specific group of persons rather than to all the residents. Examples: construction of a senior center; public services for the homeless; meals on wheels for the elderly; and construction of job training facilities for the handicapped.	570.208(a)	Household size and income documentation, or Presumed benefit documentation*, or Is architectural barrier project**	
	LMCMC	Low/mod limited clientele, micro-enterprises: Activities carried out under 24 CFR 570.201(o) that benefit micro-enterprise owners/developers who are low/mod income	570.208(a)(2)(iii)	Microenterprise business income documentation Jobs created/retained	

LMCSV	Low/mod limited clientele, job service	Documentation of
	benefit:	income for persons
	Activities that provide job training,	assisted
	placement and/or employment support	
	services in which the percentage of	Eligible persons
	low/mod persons assisted is less than 51%	assisted does not
	but the proportion of total cost paid by	exceed portion of
	CDBG does not exceed the proportion of	budget funded
	low/mod persons assisted	

^{*}Presumed benefit: eligibility by nature of population or program presumed to be principally low- and moderate-income includes abused children, battered spouses, elderly persons, handicapped persons, homeless persons, illiterate persons, and migrant farm workers

**Architectural Barrier Project is a special project directed for removal of material and architectural barriers which restrict the mobility and accessibility of elderly or handicapped persons to publicly- and privately-owned non-residential buildings, facilities and improvements and the common areas of residential structures containing more than one dwelling unit.

Housing A	Housing Activities					
Selection	National	Detailed National Objective	24 CFR Citation	Data needed		
Box	Objective					
	Code					
	LMH	Low/Mod housing benefit: Activities	570.208(a)(3)	Household size and		
		undertaken to provide or improve		income		
		permanent residential structures that will		documentation		
		be occupied by low/mod income				
		households. Examples include: property		Project scope of work		
		acquisition or rehabilitation of property				
		for permanent housing; conversion of		Documentation of		
		non-residential structures into permanent		affordable rents		
		housing; and new housing construction.				
Job Creation	on or Retenti	on Activities				
Selection	National	Detailed National Objective	24 CFR Citation	Data needed		
Box	Objective					
	Code					
	LMJ	Low/Mod job creation and retention*: An	570.208.(a)(4)	FTE job count		
		activity designed to create or retain				
		permanent jobs where at least 51 percent		Documentation		
		of which, computed on a full time		of employee's		
		equivalent basis, involve the employment		pre-job household		
		of low and moderate-income persons.		income		
	LMJFI	Low/mod job creation and retention*,	570.208(a)(4)(vi)(F)	FTE job count		
		public facility improvement benefit:				
		Public facility improvement activities		Documentation		
		undertaken principally for the benefit of		of employee's		
		one or more business; resulting in		pre-job household		
		creation/retention of jobs.		income		

LMJP	Low/mod job creation, location based:	570.208(a)(4)(vi)	FTE job count
	Activities where a job is held by or made		
	available to a low/mod person based on		Documentation of
	the location of the person's residence or		employee's pre-job
	the location of the assisted business.		household income
			Census tract data

^{*}Job retention requires documentation that, but for the assistance provided, the job would have been lost.

Jobs are only considered to be available to low- and moderate- income persons when Special skills that can only be acquired with substantial training or work experience or education beyond high school are not a prerequisite to fill such jobs, or the business agrees to hire unqualified persons and provide training; and Local government and the assisted business take actions to ensure that low- and moderate- income persons receive first consideration for filling such jobs.

for filling such jobs.					
A	1 . 1		• •		
	Activities which aid in the prevention or elimination of slums or blight				
Selection	National	Detailed National Objective	24 CFR Citation	Data needed	
Box	Objective				
	Code				
	SBA	Slum/Blight area benefit: Activities	570.208(b)(1)	Documentation of	
		undertaken to prevent or eliminate slims		area designated by	
		or blight in a designated area.		Mayor	
	SBS	Slum/Blight, spot basis: Activities	570.208(b)(2)	Documentation of	
		undertaken on a spot basis to address		slum/blight at	
		condition of blight or physical decay not		address.	
		located in designated slum/blight areas.			
Funding for	Funding for Slum/blight removal activities is limited				
	Activities designed to meet an urgent community development need				
The City d	loes not expe	ect to fund activities under Urgent Need.			
Selection	National	Detailed National Objective	24 CFR	Data needed	
Box	Objective		Citation		
	Code				
	URG	Urgent Need: Activities that alleviate	570.208(c)	Documentation of	
		emergency conditions of recent origin and		disaster	
		pose a serious and immediate threat to the			
		health or welfare of the community;			
		eligible only if the grantee cannot finance			
		the activity on its own and no other			
		sources of funding are available.			